

Message Text

SECRET

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ACTION SS-25

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E.O. 11652: XGDSI

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SUBJECT: HIGHLIGHTS OF SOVIET DRAFT PERMANENT AGREEMENT (SALT TWO
300)

1. PRINCIPLE NEW SUBSTANTIVE SOVIET POSITION INCORPORATED IN
DRAFT TEXT OF PERMANENT AGREEMENT TABLED BY SEMENOV TODAY IS
PROVISION FOR LIMITATION OF MULTIPLE REENTRY VEHICLES TO "AGREED
PORTION OF TOTAL NUMBERS" OF ICBMS/SLBMS PERMITTED EACH SIDE UNDER
THE AGREEMENT. POSITIONS ON FBS AND CARRYING FORWARD INTERIM
AGREEMENT NUMBERS BASICALLY UNCHANGED. REDUCTIONS RELEGATED TO
PREAMBULAR CLAUSE WHICH SIGNIFIES ONLY LONG-TERM INTENT.

2. ENGLISH-LANGUAGE TRANSLATION BY SOVIETS OF MIRV PROPOSAL
(ARTICLE VIII OF DRAFT) IS: BEGIN QUOTE THE PARTIES UNDERTAKE TO
LIMIT THE DEPLOYMENT OF MULTIPLE REENTRY VEHICLES OF ANY TYPES ON
ICBMS AND SLBMS. THE NUMBER OF ICBMS AND SLBMS EQUIPPED WITH
MULTIPLE REENTRY VEHICLES SHALL NOT EXCEED FOR EACH PARTY THE
AGREED PORTION OF THE TOTAL NUMBERS OF THESE MISSILES SPECIFIED
IN ARTICLES III AND IV OF THIS AGREEMENT. END QUOTE. THIS
CLAUSE, WHILE AMBIGUOUS, SUGGESTS THE SOVIETS WILL SEEK A LARGER
NUMBER OF MRV/MIRVS THAN THE U.S.

3. ARTICLE III LIMITS FIXED ICBM LAUNCHERS TO "NUMBERS" WHICH
PARTIES "HAVE" ON DATE OF SIGNATURE OF AGREEMENT. THIS FORMULATION

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DIFFERS FROM INTERIM AGREEMENT OBLIGATION "NOT TO START CONSTRUCTION

OF ADDITIONAL "FIXED ICBM LAUNCHERS AND THUS SOVIETS APPARENTLY SEEKING TO ESTABLISH OPTION TO REPLACE OR RELOCATE EXISTING SILOS. ARTICLE IV LIMITS SLBM LAUNCHERS AND MODERN BALLISTIC MISSILE SUBMARINES TO "THE NUMBERS" SPECIFIED IN PROTOCOL TO INTERIM AGREEMENT, BUT DOES NOT REFER TO PROTOCOL REPLACEMENT PROVISION FOR OLDER ICBM LAUNCHERS.

4. DRAFT CALLS FOR LIMITATION OF NUMBER OF "STRATEGIC BOMBERS" (NOT DEFINED) TO "AGREED LEVELS" AND FOR BAN ON EQUIPPING STRATEGIC BOMBERS WITH "AIR-TO-SURFACE MISSILES WITH NUCLEAR WARHEADS."

5. ON MLBMS, DRAFT REPEATS ARTICLE II OF INTERIM AGREEMENT.

6. DRAFT REPEATS SOVIET OCTOBER 5 FORMULA FOR WITHDRAWAL BY AGREED DATE BEYOND AGREED LINES OF SSBNS AND ATTACK AIRCRAFT CARRIERS WITH NUCLEAR WEAPON DELIVERY AIRCRAFT, IT REITERATES PROPOSAL FOR STAGED WITHDRAWAL OF NUCLEAR-CAPABLE AIRCRAFT AND OF MISSILES WITH NUCLEAR WARHEADS AND LIQUIDATION OF CORRESPONDING BASES IN THIRD COUNTRIES, ALL TO BE COMPLETED WITHIN FIVE YEARS, AND PROHIBITION OF ANY NEW BASES. IN THIRD COUNTRIES.

7. IN LISTING WEAPONS TO BE BANNED, DRAFT ESSENTIALLY REPEATS APRIL 6 PROPOSALS ON SIX "OTHER" STRATEGIC SYSTEMS AND ADDS BAN ON "NEW GENERATION" OF SSBNS.

8. DRAFT ALSO PROVIDES FOR REPLACEMENT AND MODERNIZATION, CONSULTATIONS REGARDING LIMITATIONS ON NEW STRATEGIC OFFENSIVE WEAPONS, LIMITS ON TEST AND TRAINING LAUNCHERS, DESTRUCTION PROCEDURES, NON-TRANSFER, NATIONAL TECHNICAL MEANS OF VERIFICATION, USE OF SCC, FIVE-YEAR REVIEW, UNLIMITED DURATION.

9. DRAFT IGNORES ENTIRELY QUESTION OF DEFINITIONS OF STRATEGIC BOMBERS, LIGHT AND HEAVY ICBMS, ETC. JOHNSON

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